

PERSONAL EXPLANATION

HON. VITO FOSSELLA

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Thursday, February 11, 1999

Mr. FOSSELLA. Mr. Speaker, during rollcall No. 18, I was unavoidably detained. Had I been present, I would've voted "aye" on S. Con. Res. 7.

FREEDOMS IN PERU

HON. BENJAMIN A. GILMAN

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Thursday, February 11, 1999

Mr. GILMAN. Mr. Speaker, I introduced this resolution in the 105th Congress to express concern over interference with freedom of the press and the independence of judicial and electoral institutions in Peru. I am reintroducing this resolution today because my concerns have not been allayed.

I have been one of Peru's strongest supporters in Congress. Under President Alberto Fujimori's presidency, Peru has also become a good partner in the war against drugs. Now that coca prices in Peru have dropped to historically low levels, there is a real chance to help farmers grow legitimate crops. I have been pleased to encourage our European allies to join us in seizing this opportunity to promote meaningful alternative development in Peru.

Nonetheless, I am concerned that the independence of Peru's legislative, judicial and electoral branches is being increasingly compromised. We must, of course, continue to fully engage Peru in our important bilateral relationship, particularly in our shared fight against drugs and terrorism. However, despite these very positive aspects in our relationship, the United States should not be expected to turn a blind eye to interference with freedom of the press and the independence of judicial and electoral institutions in Peru.

The continuing actions taken by the government of Peru against Baruch Ivcher, the Israeli-born owner of television station Channel 2, have become emblematic of government interference with freedom of expression in Peru. It is chilling that these acts of blatant intimidation were precipitated by Channel 2's exposes of abuses—including alleged torture and murder—by Peru's intelligence service.

Recently, President Fujimori overruled his military-run Interior Ministry and publicly supported a decision to issue a new Peruvian passport to Mr. Ivcher. While the Peruvian government says this is a positive step, Mr. Ivcher and members of his immediate family are still being subjected to arbitrary criminal prosecutions. It is time for President Fujimori to exercise the decisive leadership that is his hallmark and properly resolve this very troubling case.

This resolution resolves that the erosion of the independence of judicial and electoral branches of Peru's government and the intimidation of journalists in Peru are matters for concern by the United States. It would be very

unfortunate if these trends were to undermine Peru's hard won stability and progress.

This resolution also calls for an independent investigation and report on threats to press freedom and judicial independence in Peru by the Inter-American Commission on Human Rights of the Organization of American States. I believe that it is most appropriate for the Inter-American community to look into these matters.

I am pleased that the distinguished ranking Democratic member of our Committee, the gentleman from Connecticut, SAM GEJDENSON, has joined me in co-sponsoring this resolution.

I am including for insertion at this point in the CONGRESSIONAL RECORD a recent opinion column by Mr. Baruch Ivcher published on February 4 in the New York Times and an editorial by The Washington Post published on the same day.

[From the New York Times, Feb. 4, 1999]

PERU'S ENDANGERED DISSIDENTS

(By Baruch Ivcher)

On July 13, 1997, the Government of Peru took my Peruvian citizenship away. Now it is asking Interpol to arrest me, my wife and my daughter. What was my crime? Believing in freedom of the press.

When Channel 2 in Lima, of which I was the majority shareholder, broadcast reports on the use of torture by the intelligence service, military involvement in drug trafficking and—this was the piece de resistance—the million-dollar income of the head of the intelligence service, the Government of President Alberto Fujimori apparently decided the station had to be silenced and I had to be punished.

I was a foreign-born Jew, and that seemed to be all the ammunition they needed. I was accused of treason and of selling Israeli arms to Ecuador when it was having border clashes with Peru. Within days, the Government "discovered" that my naturalization 13 years before had been a "fraud." It took my nationality, and with it all my rights in Channel 2 (now a reliable supporter of the regime).

I fled the country and have been sentenced to 12 years in prison in absentia. Peru has issued Interpol warrants for my arrest and—as if that weren't enough—the arrest of my wife and daughter, and the Government is now prosecuting my defense lawyers. The Government is deaf to appeals from Peru's Cardinal and groups like the Inter-American Human Rights Commission.

Why won't President Fujimori listen? Why has the persecution against me and others instead gotten worse?

It is possible that the military and the intelligence service have so much control now that Mr. Fujimori is hamstrung. But it is also true that Mr. Fujimori wants to be elected to an unconstitutional third term next year. When Peru's Constitutional Tribunal ruled in May 1997 that he could not run again, he had the judges who voted against him removed. To win that third term, Mr. Fujimori seems determined to blast away any obstacle.

One method is Government-orchestrated campaigns of harassment and intimidation, like the current one against Angel Paez, an investigative reporter. Jose Arrieta, who was head of Channel 2's investigative unit, suffered the same abuses and has been granted asylum in the United States. Vicious smears and even death threats are common weapons against such journalists.

A key tool Mr. Fujimori uses against his opponents is the intelligence service, which

was built up to combat terrorism. Wire-tapping of the President's critics is a specialty. Then there is the use of politically inspired prosecutions, like the trumped-up tax case against Delia Revoredo. She was dean of the Lima Bar Association and a member of the Constitutional Tribunal; her troubles began when she cast her vote there against a third term for Mr. Fujimori. She and her husband lived in exile for a year, until an arrest order against them was dropped. Bogus charges were about to be filed against Mr. Arrieta as well, and have been made in my case and others.

To get away with these types of things, the Government needs to control the entire judicial system. Today two-thirds of Peru's judges have only temporary status, meaning that they hold their positions at the pleasure of the Government and cannot act independently. In addition, the National Magistrates' Council, an autonomous body established in the Constitution to appoint and dismiss judges and prosecutors, has been largely gutted.

Mr. Fujimori is eliminating the checks and balances that make democracy possible. This is a disastrous course, for him and for Peru. Without the rule of law and freedom of expression, democracy in Peru will wither, foreign investors will be scared away, and instability will be guaranteed. True friends of Peru like the United States should be driving that message home to Mr. Fujimori during his visit to Washington this week.

[From the Washington Post, Feb. 4, 1999]

MORE THAN A BORDER TREATY

The presidents of Peru and Ecuador are in town to celebrate the signing of a border treaty that is a lot more than a border treaty. It enables them to ask Americans not just to recognize their diplomacy but also to invest in their growth and stability. The two countries need development as well as friendship. Settling what has been called the oldest and most contentious conflict in South America lets the peacemakers advertise themselves as serious modernizers. The new agreement was designed precisely as an instrument of modernization for both of them.

Border disputes come from more than the lapses of surveyors. This one came from historical and emotional roots deep enough to touch basic sources of identity as well as interest on both sides. The tenacity of nationalistic feelings made it risky but essential for Ecuador's president, Jamil Mahuad, and Peru's Alberto Fujimori to grasp the nettle. This is how an agreement came to be negotiated that marks a border and provides Ecuador a patch of Amazonian land to honor its soldier dead. The agreement also provides a plan to develop and integrate the two economies, especially in the impoverished border region. Initial funding is what the presidents seek in Washington.

For all their psycho-diplomatic exertions, Peru and Ecuador needed help from their friends, Argentina, Brazil, Chile and the United States. The four arbitrated the final settlement that the two had bound themselves to accept. Ecuador and Peru deserve congratulations. Mr. Fujimori could build on the spirit of the occasion by moving all the way to undo his manipulation of the powers of the state against television proprietor Baruch Ivcher, in a case with international resonance. The dispute on that "border" needs to be resolved, too.

1999 CONGRESSIONAL OBSERVANCE
OF AFRICAN AMERICAN HISTORY
MONTH—FRANCE EXPRESSES
GRATITUDE TO UNITED STATES
VETERANS OF WORLD WAR I

SPEECH OF

HON. CHARLES B. RANGEL

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Wednesday, February 10, 1999

Mr. RANGEL. Mr. Speaker, as we celebrate African American History Month, I would like to take this opportunity to offer a particular tribute to two great African American World War I Veterans, who are residents of Harlem. Both served on active duty in France.

Although 80 years later, Mr. Herbert W. Young, now 112 years old, and Mr. Robert Thomas, now 103 years old, will receive the French Legion of Honor Medal on February 22, 1999, during a special ceremony in their honor. The ceremony will be held at the French Consulate in New York. Both men plan to attend. Mr. Young is recognized as the oldest living veteran.

Mr. Young served in the United States Army, Company E, 807th Pioneer Infantry from August 1, 1918 through July 11, 1919, and attained the rank of Corporal. Mr. Thomas served in the United States Army, Company A, 815th Pioneer Infantry from July 11, 1917, through August 7, 1919, and attained the rank of Private.

The French government will mark the upcoming 80th anniversary of the Armistice of World War I by conferring the Legion of Honor on Americans, in particular, and other allied veterans of the Great War. The Legion of Honor is France's highest decoration, and is being awarded to veterans who took part in the 1914–1918 war on French soil.

The United States entered World War I “to make the world safe for democracy.” Although African Americans were denied democratic rights in the United States, they supported the war effort in surprising numbers. W.E.B. Du Bois, editor of *The Crisis*, called on African Americans to “close ranks” despite segregation, hoping that military participation would earn African American civil rights after the war. Upon demobilization, African Americans returned to their homes to face continued segregation, discrimination and racial violence.

All Americans owe a special debt of gratitude to these two men. Despite segregation, discrimination, and bitter disappointment, they defended American's freedom and democracy with their very lives. We salute them, we honor them, we thank them for the unselfish and extraordinary sacrifices, and contributions they made to the country and the world.

INTRODUCTION OF THE MEDICARE
SUBSTITUTE ADULT DAY CARE
SERVICES ACT

HON. FORTNEY PETE STARK

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, February 11, 1999

Mr. STARK. Mr. Speaker, I am pleased to rise with a number of my colleagues to intro-

duce The Medicare Substitute Adult Day Care Services Act. This bill would improve home health rehabilitation options for Medicare beneficiaries and simultaneously assist family caregivers with the very real difficulties in caring for a homebound family member.

As Congress turns needed attention to modernizing the Medicare program, this bill is an important step in that direction. It would update the Medicare home health benefit by allowing beneficiaries the option of choosing an adult day care setting for the provision of home health benefits rather than confining the provision of those benefits solely to the home.

More specifically, the Medicare Substitute Adult Day Care Services Act would incorporate the adult day care setting into the current Medicare home health benefit. It would do so by allowing beneficiaries to substitute some, or all, of their Medicare home health services in the home for care in an adult day care center (ADC).

To achieve cost-savings, the ADC would be paid a flat rate of 95 percent of the rate that would have been paid for the service had it been delivered in the patient's home. The ADC would be required, with that one payment, to provide a full day care to the patient. That care would include the home health benefit AND transportation, meals and supervised activities.

Above the 95 percent reimbursement limitation there are additional inherent cost savings in the ADC setting. In the home care arena, a skilled nurse, a physical therapist, or any home health provider must travel from home to home providing services to one patient per site. There are significant transportation costs and time costs associated with that method of care. In an ADC, the patients are brought to the providers so that a provider can see a larger number of patients in a shorter period of time. That means that payments per patient for skilled therapies can be reduced in the ADC setting compared to the home health setting.

As an added budget neutrality measure, the bill includes a provision that would allow the Secretary of Health and Human Services to change the percentage of the payment rate for ADC services if growth in those services were to be greater than current projections under the traditional home health program.

This bill is not an expansion of the home health benefit. It would not make any new people eligible for the Medicare home health benefit. Nor would it expand the definition of what qualifies for reimbursement by Medicare for home health services.

In order to qualify for the ADC option, a patient would still need to qualify for Medicare home health benefits just like they do today. They would need to be homebound and they would need to have a certification from a doctor for skilled therapy in the home.

All the bill would do is recognize that ADC's can provide the same services, at lower costs, and include the benefits of social interaction, activities, meals, and a therapeutic environment in which trained professionals can treat, monitor and support Medicare beneficiaries who would otherwise be at home without professional help. All of these things aid the rehabilitation process of patients.

The bill includes important quality and anti-fraud protections. In order to participate in the

Medicare home care program, adult day care centers would be required to meet the same standards that are required of home health agencies. The only exception to this rule is that the ADC's would not be required to be “primarily” involved in the provision skilled nursing services and therapy services. They would have to provide those services, but because ADC's provide services to an array of patients, skilled nursing services and therapy services may not always be their primary activity. Otherwise, all the home health requirements would apply to ADC's.

Here is an example of how the system would work if this bill were law. A patient is prescribed home care by his or her doctor. At that time the patient and his or her family decide how to arrange for the services. They could choose to receive all services through the home, or could choose to substitute some adult day care services. So, if the patient had 3 physical therapy visits and 2 home health aide visits, they could decide to take the home health aide visits at home, but substitute 3 days of ADC services for the physical therapy visits. On those days, the patient would be picked up from home, taken to the ADC, receive the physical therapy, and receive the additional benefits of the ADC setting (group therapy, meals, socialization, and transportation). All of these services would be incorporated into the payment rate of 95 percent of the home setting rate for the physical therapy service. It is a savings for Medicare and an improved benefit to the patient—a winning solution for everyone.

Adult day care centers (ADC's) are proving to be effective, and often preferable, alternatives to complete confinement in the home. States are taking advantage of their services for Medicaid patients today. Homebound people can utilize these centers because they provide door-to-door services for their patients. ADC's send special vehicles and trained personnel to a patient's home and will go so far as to get the patient out of bed and transport them to the ADC site in specially equipped vehicles. Without this transportation component, homebound patients would not be able to utilize such a service.

For certain patients, the ADC setting is far preferable to traditional home health care. The ADC can provide skilled therapy like the home health provider, but also provide therapeutic activities and meals for the patients. These centers provide a social setting within a therapeutic environment to serve patients with a variety of needs. Thus, patients have the opportunity to interact with a broad array of people and to participate in organized group activities that promote better physical and mental health. Rehabilitation can be enhanced in such a setting.

Again, it is important to note that ADC care provides an added benefit to the caregivers for frail seniors or disabled individuals. When a Medicare beneficiary receives home health services in the home, these providers are not in the home all day. They provide the service they are paid for and then leave. Many frail seniors cannot be left alone for long periods of time and this restriction prevents their caregivers from being able to maintain employment outside of the home. If the senior were receiving ADC services, they would receive